

STATE OF ALASKA
THE LEGISLATURE

CAPITAL

FREE CONFERENCE COMMITTEE REPORT
FISCAL YEAR 1973
OPERATING AND CAPITAL BUDGET

FCCS SCS CS HB 518

Senator John Butrovich,
Chairman
Senator W. I. Palmer
Senator Bill Ray

Rep. George Hohman, Jr.
Rep. Robert I. Ditman
Rep. Tom Fink



This document was originally prepared as a committee worksheet for both the House and Senate Finance Committees. The various levels of legislative funding--House Finance Committee Allowance, Senate Finance Committee Allowance and Free Conference Committee Allowance--were added as they were set. Thus, the document pulls together all the basic information used in arriving at the appropriations.

Examination of the appropriations shows them to be either the House Allowance, Senate Allowance, the Governor's recommended, or a negotiated figure. As appropriate, legislative intent is explained, together with specific additions or deletions, in footnotes.

The negotiated figures are products of the Free Conference Committee itself. As a guide to "program additions" authorized by the negotiated appropriations, it would be reasonable to assume that the scale of program increase or decrease might vary with the relative difference between the appropriation level and the closest allowance--House, Senate, or Governor's recommended.

The dollar figures--FY 71 through FY 73 Governor's Recommended--contained in each of these charts were prepared by the Division of Budget and Management and/or the executive agency responsible for the program. Together with narrative information at the BRU level (obtained from budget workbook forms 5 and 6) these charts were the "short forms" used by the finance committees during session.

Legislative Finance Division
Pouch WF
Juneau, Alaska 99801

CAPITAL PROJECTS
E D U C A T I O N

Department of Administration

Shake's Island Totem Restoration: Intent - the appropriation shall be paid as a grant to the City of Wrangell. \$ 25,000

Department of Education

Broadcast Facilities

ETV Station, Anchorage, Kenai, and Matanuska-Susitna: Intent - the funds are available for expenditure only if matched at least 35% by federal funds; 556,000

Bethel Broadcasting ETV equipment: Intent - the appropriation for ETV equipment is to be paid as a grant to Bethel Broadcasting Commission, Inc. 275,000

Fairbanks Translators 8,500

Library Grants, Facilities Construction 189,800

Library Grant, Imuruk Basin Study: Intent - the appropriation funds the special historical and cultural inventory of the Imuruk Basin. 45,000

Craig Elementary School Addition: Intent - the appropriation is to be paid as a grant to the Craig City School District. 20,000

Department of Public Works

Fire Detectors, Bethel and Nome Regional Schools 29,400

Governor's Office

Museum, Artifacts Acquisition 25,000

Barrow Museum: Intent - these funds are available for expenditure only if matched at least one and one-half to one by non-state funds. 500,000

State-Operated Schools

Building Improvements	\$ 330,000
Thorne Bay Elementary School Gymnasium	25,000
Healy Elementary School	330,000

University of Alaska

Juneau Community College	1,500,000
Anchorage Community College Parking	500,000
Anchorage Community College Auditorium/Fine Arts Building Completion	3,500,000
Planning Revolving Fund	350,000
Central Campus Renovation Projects	1,500,000
Kenai Community College Access Road	200,000

Total - Education 9,908,700

S O C I A L S E R V I C E S

Department of Administration

Sitka Pioneers' Home Renovation	750,000
Urban Renewal Project, North Star Borough: Intent - this appropriation is to be paid as a grant to the North Star Borough.	333,000

Total - Social Services \$1,083,000

H E A L T H

Department of Health and Social Services

Hill-Burton Funds \$ 1,200,000

Alaska Treatment Center for Crippled Children and Adults, Hospital
Facility: Intent - this appropriation is to be paid as a grant to
the Center. 32,000

Total - Health \$ 1,232,000

N A T U R A L R E S O U R C E S M A N A G E M E N T
A N D E N V I R O N M E N T A L C O N S E R V A T I O N

Department of Environmental Conservation

Water and Sewer Project Loans and Grants: Intent - includes \$600,000
grant to Kodiak for construction of the Monashka Creek Water Project 2,000,000

Department of Fish and Game

Mendenhall Rearing Ponds 80,000

Bushkin River Rearing Pond 32,000

Deadman Lake Outlet Structure 40,000

Field Station, Cook Inlet Management Area 20,000

Chignik River Weir 150,000

Russian River Fish Ladder 40,000

Gravel Incubation, Kitoi 5,000

Lower Jean Lake Rehabilitation 20,000

Rotenone, Lower Jean Lake 15,000

Packers Lake Rehabilitation	60,000
Rotenone, Packers Lake	60,000
Lower Southeastern Fish Ladders	140,000
Control Creek Fish Ladder	25,000
Paul's Lake Fish Ladder	25,000
Pavloff Harbor Fish Ladder	40,000
Desire Lake Rehabilitation	40,000
Delight Lake Rehabilitation	40,000
Kasilof River Weir	15,000
King Salmon Warehouse Insulation	30,000
Subport Building, Juneau	25,000
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Total - Natural Resources Management and Environmental Conservation	\$2,902,000

P U B L I C P R O T E C T I O N

Department of Commerce

Scale House - Fairbanks	\$ 29,000
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Total - Public Protection	\$ 29,000

D E V E L O P M E N T

Department of Natural Resources

Grants to State Fairs

Alaska State Fair	\$ 50,000
Tanana Valley Fair	50,000
Ninilchik Fair Association	50,000
Kodiak Jaycee Rodeo and State Fair	50,000
Southeast Alaska State Fair	50,000
Anchorage Fur Rendezvous Fair	50,000

Department of Public Works

Water and Harbor Projects

Nome	2,500
Tenakee	110,000
Kasaan	31,500
Hoonah	125,000
Wrangell	120,000
Hollis-Craig	82,000
Kodiak	375,000
Old Harbor	44,500
Dillingham	140,000
Angoon	90,500

Elfin Cove	38,500
Gustavus	122,500
Pelican	54,500
Haines	127,000
Kotzebue	30,000
Nenana	25,000
Fairbanks	50,000
Repairs	30,500
Ninilchik	20,000
Seward	20,000
Bethel Brown Slough and Sea Wall	250,000
Metlakatla	75,000
Petersburg	100,000
Cordova	80,000
Kenai	75,000
Ketchikan	20,000
Whittier	130,000
Kake	100,000
Kuskokwim Harbor	50,000
Chena River	50,000
Kasilof River	75,000
Juneau Outer Drive Access and Supplemental Improvements	90,000
Auke Bay Ecological Improvements	30,000

Total - Development

\$ 3,064,000

T R A N S P O R T A T I O N

Department of Highways

Federal Aid to Highway Construction	\$ 52,000,000
Keystone Canyon Tunnel Repairs	100,000
Bridge Deck Repairs, Anchorage Area	664,500
Klatt Road: Intent - the appropriation is contingent upon the appropriate unit of local government providing at least a 50 percent funding match.	275,000
Gravina Island Bridge Feasibility Study: Intent - the appropriation funds the study called for in HOUSE BILL 121 and SENATE BILL 72.	100,000

Department of Public Works

Aviation Equipment at Kodiak	83,000
Crash/Rescue Truck at Fairbanks	160,000
Dolphins	100,000
Passenger Facilities at Haines	300,000
Federal Aid Airport Construction	25,380,000
Crushed Gravel, Kasilof Airport	25,000
Airport Construction	
Crooked Creek	100,000
Russian Mission - Kuskokwim	100,000
Holy Cross	50,000
Twin Hills	60,000
Portage Creek	60,000

Total - Transportation

\$ 79,557,500

G E N E R A L G O V E R N M E N T

Department of Administration

Chefornak Community Hall: Intent - the appropriation for Chefornak Community Hall is to be paid as a grant to the village of Chefornak. \$ 20,000

Ninilchik Library: Intent - the Ninilchik Library appropriation shall be paid as a grant to the Village of Ninilchik. 20,000

Department of Law

Capitol Fourth Floor Remodeling 63,400

Department of Public Works

Capitol Site 276,000

Bush Translators and Related Equipment: Intent - includes \$75,000 to be paid as a grant to Bethel Broadcasting Commission, Inc. 350,000

Miscellaneous Translators at Seward, Homer and Seldovia 27,500

Department of Highways

Equipment Replacement 3,297,600

Total - General Government \$ 4,054,500

Total Capital Budget Fund Source

General Funds \$ 18,684,900

Watercraft Fuel Tax 850,000

Federal Funds 78,822,200

Fish and Game Fund 96,000

International Airport Revenue Fund 80,000

Highway Working Capital Fund 3,297,600

Total Funding \$101,830,700

GENERAL OBLIGATION, REVENUE AND ASHA BOND AUTHORIZATIONS

Bill No./Chapter	Description	Amount
<u>General Obligation Bonds</u>		
HB 513	Capital improvements for the University of Alaska. "The specific uses of the proceeds of these bonds shall be determined by the Board of Regents in accordance with the following terms and conditions: (1) \$10,000,000 - Southcentral Region (2) \$5,000,000 - Northern Region, University Campus (3) \$2,000,000 - Southeastern Region (4) \$1,000,000 - Extension Centers"	\$18,000,000
HB 514	Capital improvements to Public Works for trunk and secondary airports, the specific uses to be determined by the governor.*	\$24,000,000

* \$12,000,000 is programed for FY 73 to fund approximately 50 percent of the following state/federal airport construction projects:

Akolmuit	\$ 475,000	King Cove	\$ 164,000	Sitka - II Contract	\$ 85,000
Barrow - II Contract	140,000	Kodiak	500,000	-III Contract	3,000,000
- Apron	500,000	Koliganek	20,000	State-wide-Municipal Aid	1,778,000
Bethel - V Contract	160,000	Kongiganak	250,000	-Secondary surveys	300,000
- Apron & Lots	500,000	Kotzebue	400,000	-Trunk equipment	778,000
Chignik	400,000	Kuskokwim	160,000	-Trunk design studies	180,000
Cold Bay	1,865,000	Kwigillingok	435,000	Teller	660,000
Deadhorse	3,500,000	Manokotah	20,000	Tuntutuliak	145,000
Eek	58,000	Newtok	385,000	Valdez	2,230,000
Girdwood	162,000	Nightmute	520,000	Wainwright	22,000
Goodnews Bay	160,000	Nome	650,000	Whittier	200,000
Homer	85,000	Petersburg- I Contract	25,000	Wrangell	2,700,000
Hoonah	130,000	- Runway & Run-up	900,000		
Ketchikan	70,000	Sheldon's Point	230,000		

Fund Sources

G.O. Bonds	\$12,000,000
General Fund	778,000
Federal Funds	<u>12,164,000</u>
	\$24,942,000

NOTE: The following pages are not actually a part of the Free Conference Committee Report on the Budget. These pages pertain to various bond authorizations approved by the Legislature, and are included with the capital projects for informational purposes.

Bill No./Chapter	Description	Amount
HB 554	Capital improvements to Economic Development and Commerce for civic, convention and community recreation centers and all-weather sports facilities, the specific uses to be determined by the governor. However, 35 percent of the funds shall be for civic, convention and community recreation centers and 35 percent shall be for all-weather sports facilities. The remaining 30 percent shall be allocated by "mutual agreement" of the two commissioners and the governor for either purpose.	\$11,500,000
HB 640	To the Department of Education for Constructing and equipping state-operated schools, the specific uses to be determined by the governor.*	\$16,000,000

* In his letter of 5/24/72 supporting HB 640, the governor allocated the \$16,000,000: "\$12,000,000 divided \$1,000,000 each for twelve rural schools with the remaining \$4,000,000 to be distributed on a pro-rated basis dependent upon the numbers of students involved, costs unique to specific locations, etc. The twelve schools proposed are to be located at: Noorvik, Togiak, St. Lawrence Island, Kipnuk, Kwethluk, Prince of Wales, Alukanuk, Bethel (Elementary School), Nelson Island, St. Mary's, Nunapitchuk, Sand Point."

Bill No./Chapter	Description	Amount
SB 277	Capital improvements to Environmental Conservation for water supply & sewerage systems. The specific uses of the proceeds shall be determined by the governor, but with \$1,000,000 dedicated to funding projects under the Village Safe Water Act.*	\$33,000,000

* Department in its fiscal note estimates municipal water supply and sewerage system requirements are contingent upon (1) required local funding, usually through passage of a bond issue, (2) approved project design, and (3) commitment of federal project support. Reserving \$1,000,000 for Village Safe Water Act uses and approximately \$5,000,000 for FY 1974, the proposed program is:

Estimates Where Bond Elections Have Been Held

Estimates Where Bond Elections Not Yet Held

<u>Estimates Where Bond Elections Have Been Held</u>			<u>Estimates Where Bond Elections Not Yet Held</u>		
<u>Municipality</u>	<u>Service</u>	<u>State Grant Required in \$ Millions 25% of Project Cost</u>	<u>Municipality</u>	<u>Service</u>	<u>State Grant Required in \$ Millions 25% of Project Cost</u>
Greater Anchorage Area Boro	sewer	\$3.5	Ketchikan	sewer	\$2.0
City of Anchorage	water	1.5	Ketchikan	water	0.5
Fairbanks	sewer	3.0	Kenai	water	1.0
Fairbanks	water	2.5	Sitka	sewer	1.0
Haines	sewer	0.2	Petersburg	sewer	0.5
Haines	water	0.1	Petersburg	water	0.5
City and Boro of Juneau	sewer	2.0	Seward	sewer	0.2
Kodiak	sewer	2.0	Homer	water	0.4
Kodiak	water	1.5	Metlakatla	water	0.1
City and Boro of Sitka	water	<u>0.1</u>	Skagway	sewer	0.2
			Skagway	water	0.2
Sub-total		\$16.4	Cordova	sewer	0.2
			Dillingham	sewer	0.1
			Dillingham	water	0.1
			Sub-total		\$ 7.0
			Total for Grants		23.4
			Loans of Federal share of sewage treatment plant grants		<u>4.6</u>
			Total Required		\$28.0

SB 278

Capital improvements to Public Works for flood control and small boat harbor projects.* "The specific uses of the proceeds of these bonds shall be determined by the governor and apportioned to, but not limited to the following projects and estimates:

\$20,000,000

- (1) \$10,000,000 - flood control projects
 (2) \$10,000,000 - small boat harbor projects, as follows:
- | | |
|----------------------------|--|
| (A) \$300,000 - King Cove | (I) \$400,000 - Unalaska |
| (B) \$850,000 - Sand Point | (J) \$500,000 - Bethel |
| (C) \$850,000 - Hoonah | (K) \$3,600,000 - other harbor projects under investigation by the Corps of Engineers, including but not limited to Ketchikan, Anchorage, Kenai, St. Paul and Port Lions." |
| (D) \$300,000 - Kake | |
| (E) \$700,000 - Wrangell | |
| (F) \$700,000 - Metlakatla | |
| (G) \$800,000 - Haines | |
| (H) \$1,000,000 - Kodiak | |

* The \$10,000,000 flood control appropriation is primarily for Fairbanks. The small boat harbor projects, according to the fiscal note, are to be funded:

Project	Federal Cost	State Cost (G.O. Bonds)	Local Cost
King Cove Small Boat Harbor	\$ 1,000,000	\$ 300,000	\$ 5,000
Sand Point Small Boat Harbor	2,400,000	850,000	8,000
Hoonah Small Boat Harbor	2,600,000	850,000	7,500
Kake Small Boat Harbor	2,200,000	300,000	6,000
Wrangell Small Boat Harbor	1,000,000	700,000	5,000
Metlakatla Small Boat Harbor	2,000,000	700,000	5,000
Haines Small Boat Harbor	1,000,000	800,000	5,000
Kodiak Small Boat Harbor	6,000,000	1,000,000	7,000
Unalaska Dock	600,000	400,000	2,500
Bethel Dock	1,300,000	500,000	200,000
Ketchikan Small Boat Harbor	1,000,000	900,000	7,000
Anchorage Small Boat Harbor	1,000,000	900,000	135,000
Kenai Small Boat Harbor	1,500,000	800,000	10,000
St. Paul Small Boat Harbor	1,000,000	500,000	3,500
Port Lions Small Boat Harbor	250,000	500,000	3,000
	<u>\$24,850,000</u>	<u>\$10,000,000</u>	<u>\$409,500</u>

Bill No./Chapter	Description	Amount
SB 279 - Ch. 97	Matching funds to Health and Social Services for the Hill-Burton hospital construction program, the specific uses to be determined by the governor.*	\$ 3,500,000
SB 280 - Ch. 99	Capital improvements for highway construction, the specific uses to be determined by the governor with \$6,000,000 going for general highway construction and \$4,000,000 earmarked for local service roads and trails.**	\$10,000,000

* The Department fiscal note states the probable use of funds for FY 1973 & 1974 construction: (1) Replacement of Anchorage Community Hospital \$10,000,000 - state share \$3,000,000; (2) Wrangell General Hospital, long-term care addition \$700,000 - state share \$210,000; and (3) Replacement of Homer General Hospital \$1,000,000 - state share \$300,000.

** The \$6,000,000 funds part of the state's share for the federal-aid highway program; the funds are to be apportioned according to schedules shown in the "Five Year Highway Construction Program, January 1972". The \$4,000,000 for local service roads will fund projects scheduled for calendar years 1971-73 in the five year plan.

Bill No./Chapter	Description	Amount
<u>Revenue Bonds</u>		
HB 531	Capital improvements at the International Airports.*	\$11,300,000

* The fiscal note for the Bill showed the following project allocations:

<u>Anchorage</u>				<u>Fairbanks</u>			
	<u>Revenue Bonds</u>	<u>Federal</u>	<u>Total</u>		<u>Revenue Bonds</u>	<u>Federal</u>	<u>Total</u>
Access Road	\$ 170,000	\$ -	\$ 170,000	East/West Taxiway	\$ 152,000	\$ 228,000	\$ 380,000
Lake Hood Lighting	6,000	-	6,000	Widening			
Lake Hood Development	1,293,000	360,000	1,653,000	Apron Lighting	12,000	-	12,000
North/South Runway	3,759,000	5,638,000	9,397,000	Sewer & Water	1,630,000	-	1,630,000
Terminal Renovation	775,000	-	775,000	Fencing	200,000	300,000	500,000
West Passenger Facility	600,000	900,000	1,500,000	Entrance Road	200,000	-	200,000
Apron Reconstruction				Fire Rescue Station & Maintenance Complex	500,000	250,000	750,000
Apron Slurry Seal	731,000	-	731,000	Heavy Aircraft Parking	240,000	360,000	600,000
Fencing	35,000	-	35,000	Apron			
North Apron Expansion	230,000	345,000	575,000	Main Taxiway & Apron Modification	660,000	990,000	1,650,000
	<u>\$7,599,000</u>	<u>\$7,243,000</u>	<u>\$14,842,000</u>	General Aviation Runway & Taxiway Lighting	<u>107,000</u>	<u>-</u>	<u>107,000</u>
					<u>\$3,701,000</u>	<u>\$2,128,000</u>	<u>\$5,829,000</u>

The following excerpt from the House Finance Committee report on the bill gives the reasoning behind the extensive committee substitute:

"Legislation establishing and amending the authority to finance construction and maintenance of international airports has been enacted in a variety of chapters commencing with Chapter 88, SLA 1961. Because of the number of amendments to the original legislation, tracing the language of the international airport revenue and construction fund statutes has become extremely difficult. For this reason, the Finance Committee drafted a committee substitute which places all of the currently effective statutory language pertaining to international airport revenue funding in the permanent statutes, making the sections more readily available for examination.

The committee substitute contains only minor revisions to the existing statutes. Standard language is substituted for archaic, capitalization is brought into conformity with existing standard format, and the order of the original statute has been changed to a form more appropriate for insertion in the permanent statutes. With the exception of these changes, there are no substantive changes in the legislation."

Bill No./Chapter	Description	Amount
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Alaska State Housing Authority Lease Space

HCR 4	ASHA construction and leasing to the state was authorized for (with the proviso that "capital cost for the building shall not exceed the following:")	\$11,400,000
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Location	Capital Cost
Juneau Records Center	\$ 1,000,000
Anchorage Airport Building	4,000,000
Fairbanks Regional Office Building	4,000,000
Kodiak Regional Office Building	1,000,000
Sitka Public Safety Main Building	<u>1,400,000</u>
GRAND TOTAL	\$11,400,000

The Resolution contained two other provisions:

"Capital costs may vary 10 per cent; and be it

FURTHER RESOLVED that before the Alaska State Housing Authority sells its evidences of indebtedness for the purpose of financing the construction of the above-named projects, as to each, site, schematic plans, and the dollar amount of the indebtedness must be approved by the Legislative Budget and Audit Committee."

HCR 28	ASHA construction and leasing to the state was authorized for:	\$10,000,000
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Pioneers Home, Department of Administration, Anchorage, Alaska. The total cost shall not exceed \$4,000,000.

Pioneers Home addition, Department of Administration, Fairbanks, Alaska. The total cost shall not exceed \$2,500,000.

Pioneers Home addition, Department of Administration, Palmer, Alaska. The total cost shall not exceed \$1,750,000.

Pioneers Home, Department of Administration, Kotzebue, Alaska. The total cost shall not exceed \$1,750,000.



