Numbers and Language Differences Agencies: DEC

Fund Administrative Fees

### **Agency: Department of Environmental Conservation**

	Co1umn	Trans Type	Total Expenditure	Personal Services	Travel	Services	Commodities	Capital Outlay	Grants	Misc	PFT	PPT	TMP
Agency Unallocated Appropriation Agency Unallocated Appropriation FY2016 Target Reduction 1004 Gen Fund (UGF) -370.0	16Gov	Unalloc	-370.0	0.0	0.0	0.0	0.0	0.0	0.0	-370.0	0	0	0
* Allocation Difference *  * * Appropriation Difference * *			-370.0 -370.0	0.0 0.0	0.0 0.0	0.0		0.0	0.0 0.0	-370.0 -370.0	0	0	0
Administration Administrative Services													
Replace Federal with Clean Air and Comm Pass Vessel Funds for Core Service and Lease	16Gov	FndChg	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0	0	0
Cost Realloc per Fed Ind Cost Plan The Division of Administrative Services is an procurement, human resources, information t portion of the overhead expenses, including s Administration. This division is intentionally fu Personal Services costs in the Department. T plan. An analysis of Department personal ser Administrative Services shows that the Division protection fund and commercial passenger ve	technology, an shared lease c unded in direct This method co vices funding o on is overfund	d budget se osts and co proportion implies with in comparis	ervices to the Dep ore service charge to the funding sou an approved fed on to the funding	artment. It also parts from the Departure breakdown of eral indirect cost of the Division of	ays a tment of f the allocation								
This is a technical adjustment that brings exp programmatic impact is anticipated.  1002 Fed Rcpts (Fed) -510.0  1093 Clean Air (Other) 400.0	enditures and	available re	evenues into prop	ortional alignmen	t. No								
1166 Vessel Com (DGF) 110.0 Replace Federal Receipts with Clean Water	16Gov	FndChg	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0	0	0

The department requests a fund source change from federal authority to funds from the administrative fee account of the Alaska Clean Water Funds (ACWF). The fund source change for the Administrative Services components coordinates to the fund source change in the Facilities component and maintains the proportional balance of funding in Administrative Services.

In FY2015 the department began shifting away from the use of federal set-asides toward the use of administrative fee receipts to manage the department's municipal loan program. It accomplished this with a fund source change of \$800.0 (\$400.0 ACWF / \$400.0 ADWF) from federal funds in the Facilities Construction component and a cooridinating fund source change of \$96.0 (\$48.0 ACWF / \$48.0 ADWF) in the Administrative Services component. If approved, this FY2016 fund source change will fully support the Department's loan management program with these administrative fees. Federal agencies that established, funded, and govern the activities of this loan program have requested that States to move away from use of the capitalization grant set-asides and toward the use of administrative fees. Loans from the two funds currently under management now produce enough income from administrative fees to fully support loan management costs.

This is a status quo request that maintains the current level of service. No programatic impact is anticipated.

Federal agencies have further requested that Alaska works to balance the existing imbalance between the Clean

Numbers and Language Differences Agencies: DEC

**Agency: Department of Environmental Conservation** 

_	Column	Trans Type	Total Expenditure	Personal Services	Travel	Services	Commodities	Capital Outlay	<u>Grants</u>	Misc	PFT	PPT	TMP
Administration (continued) Administrative Services (continued) Replace Federal Receipts with Clean Water Fund Administrative Fees (continued) Water and Drinking Water administrative fee bring the administrative fee accounts into ball administrative fees received for loans from th wastewaster loans. The department expects management of the loan program in perpetuil administrative fee accounts of the funds is a	ance over the ne le Clean Water fo the administration ty. A projection of	ext five yea und may be ve fee acco of future re	rs. Federal agen e used to manag ounts to be suffic	cies have confirn e both water and ient to fully suppo	ned that								
Background: Municipal Water/Wastewaster L Each drinking water and wastewater project I 0.5% administrative fee. This adjustment is a (Alaska clean water administrative operating administrative fund (AS 46.03.034) and the A 46.03.038(a)(1)) in the Alaska drinking water access those fees to cover expenses associa be offset by reduced spending from federal A maintain the department's capacity to admini department (a fixed fee of one-half of one per earnings on the Alaska clean water administrative income accounts and may be a necessary to manage the Alaska clean water administrative fund and for such other purpos 1002 Fed Rcpts (Fed) -84.0 1230 CleanAdmin (Other) 84.0 * Allocation Difference *	oan issued by the change from fector account (AS 46. Illaska drinking wated with managit (CWF/ADWF caps ster the programm reent of the total rative fund are deused to pay for the forthinking water fire	e Municipaleral autho 03.034(a)( ater admin and (AS 46 ang the loar is. Money r amount of eposited in the departm	ority to funds from 1)) in the Alaska histrative operatir 1.03.038).) This w 1.03.038). 1	n those fee accou- clean water gg account (AS vill allow the depa from the fee account. This adjustment ent of fees charg nce disbursed) a n water and drink Il and administrat vater/drinking water	artment to counts will twill ed by the and ing water ive costs ter	0.0	0.0	0.0	0.0	0.0	0	0	0
** Appropriation Difference **  Air Quality			0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0	0	0
Air Quality  Expand Air Permitting Program to Meet 16Gov Inc 123.0 112.0 1.5 7.0 2.5 0.0 0.0 0.0 1 0 0  Growing Oil & Gas Industry Needs  The current statewide oil and gas infrastructure development boom has increased the demand for air quality permits, both for long term construction camps and new and increased industrial facilities, such as at Pt.  Thompson and the planned LNG/gas pipeline. To timely service the increase in pre-application advice and permit issuance expected for the next few years, the Department proposes creating a dedicated modelling engineer position in our Anchorage permit office. Although both the Anchorage and Juneau offices process permits, only the Juneau office currently has a dedicated modeling position. This position serves both offices, but creates a bottleneck in permit processing when more or complex permit applications are received. A second position will relieve this bottleneck as well as provide a back-up to the existing modeler. This will allow the Department to continue to provide customized service to development projects while still meeting the projects' timelines.  1005 GF/Prgm (DGF) 123.0													
* Allocation Difference *  * * Appropriation Difference * *			123.0 123.0	112.0 112.0	1.5 1.5	7.0 7.0	2.5 2.5	0.0 0.0	0.0 0.0	0.0	1	0	0

Numbers and Language Differences Agencies: DEC

and Response Programs

#### **Agency: Department of Environmental Conservation**

	Column	Trans Type	Total Expenditure	Personal Services	Travel	Services Co	ommodities	Capital Outlay	Grants	Misc	PFT	PPT	TMP
Spill Prevention and Response Spill Prevention and Response Director													
Transfer to Spill Prevention and Response to Reorganize and Consolidate Spill Prevention	16Gov	Tr0ut	-343.3	-285.2	-30.0	-23.6	-4.5	0.0	0.0	0.0	-2	0	0

The Legislature established The Oil and Hazardous Substance Release Prevention and Response Fund in 1986 to provide a ready and reliable source of payment of the expenses incurred by the Department of Environmental Conservation's (DEC) in responding to a release or threatened release of oil or hazardous substances and the expense of establishing and maintaining spill prevention, preparedness and response programs that reduce the risk of oil and hazardous substance spills.

The Response Fund is comprised of two accounts: the Response Account which can be accessed for emergencies without legislative appropriation, and the Prevention Account which is used to pay the operating expenses for the State's spill prevention, preparedness and response programs. The Response Fund is funded primarily by a \$.05 per barrel surcharge, with \$.01 going to Response Account and \$.04 going to the Prevention Account. Cost recovery and interest earnings also fund both accounts to a lesser degree.

Continued decline in crude oil production has resulted in a continued decline of surcharge receipts. Expenditures from the Prevention Account now exceed revenues. This shortfall has been anticipated for many years, and crude oil production is not projected to increase sufficiently in the future to cover current operating costs.

Recognizing this revenue decline, DEC is taking measures to decrease spending from the Prevention Account. Spending reductions can only be accomplished by restructuring the Division of Spill Prevention and Response. That restructuring combines the Division's five components into one component, and it significantly redefines the State's approach to planning, preparing for and responding to spills. Greater synergy between planning and response can reduce expenses and improve service delivery to the regulated public without reducing protection of Alaska's natural environmental. It creates program efficiencies that reduce overall costs by \$520.0 and eliminates four positions (one Analyst/Programmer, two Environmental Program Specialists, and one Office Assistant).

Even with these spending reductions, expenses will still exceed revenues in FY2015 and beyond. The administration and the Legislature cannot counteract the effect of declining oil production with spending reductions alone. An annual transfer of general funds into the Prevention Account is required to continue critical program operations. Any further efforts to reduce expenditures from the Prevention Account, without support from other fund sources, would impair DEC's ability to prevent and respond to spills both large and small. With increasing exploration and production, and so much new activity in Cook Inlet and the Arctic, DEC must maintain its robust spill prevention and response capacity.

1002 Fed Rcpts (Fed) -71.3 1052 Oil/Haz Fd (DGF) -272.0

\* Allocation Difference \* -343.3 -285.2 -30.0 -23.6 -4.5 0.0 0.0 0.0 -2 0 **Contaminated Sites Program** TrOut. -8,879.3 -6.152.7 -247.5 -2.436.7 -36.4 -6.0 0.0 -52 16Gov 0.0

Transfer to Spill Prevention and Response to Reorganize and Consolidate Spill Prevention and Response Programs

The Legislature established The Oil and Hazardous Substance Release Prevention and Response Fund in 1986 to provide a ready and reliable source of payment of the expenses incurred by the Department of Environmental

Numbers and Language Differences Agencies: DEC

#### **Agency: Department of Environmental Conservation**

	Trans	Total	Persona1				Capital					
Column		Expenditure	Services	Travel	Services	Commodities	Out1ay	Grants	Misc	PFT	PPT	TMP

#### Spill Prevention and Response (continued) Contaminated Sites Program (continued)

Transfer to Spill Prevention and Response to Reorganize and Consolidate Spill Prevention and Response Programs (continued)

> Conservation's (DEC) in responding to a release or threatened release of oil or hazardous substances and the expense of establishing and maintaining spill prevention, preparedness and response programs that reduce the risk of oil and hazardous substance spills.

> The Response Fund is comprised of two accounts: the Response Account which can be accessed for emergencies without legislative appropriation, and the Prevention Account which is used to pay the operating expenses for the State's spill prevention, preparedness and response programs. The Response Fund is funded primarily by a \$.05 per barrel surcharge, with \$.01 going to Response Account and \$.04 going to the Prevention Account. Cost recovery and interest earnings also fund both accounts to a lesser degree.

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1002 Fed Rcpts (Fed) -5,300.7 -93.2 1007 I/A Rcpts (Other) -3.485.4 1052 Oil/Haz Fd (DGF)

* Allocation Difference *			-8,879.3	-6,152.7	-247.5	-2,436.7	-36.4	-6.0	0.0	0.0 -5	2 (	)	0
Industry Preparedness and Pipeline Operations													
Transfer to Spill Prevention and Response to	16Gov	Tr0ut	-5.336.9	-4.544.9	-134.9	-609.8	-47.3	0.0	0.0	0.0 -40	) 0	)	0

Reorganize and Consolidate Spill Prevention and Response Programs

> The Legislature established The Oil and Hazardous Substance Release Prevention and Response Fund in 1986 to provide a ready and reliable source of payment of the expenses incurred by the Department of Environmental Conservation's (DEC) in responding to a release or threatened release of oil or hazardous substances and the

Numbers and Language Differences Agencies: DEC

#### **Agency: Department of Environmental Conservation**

	Trans	Total	Persona1			Capital				
Colu	<u>nn</u> Type	Expenditure	Services	Travel	Services Commodities	Out1ay	<u>Grants</u>	Misc PFT	PPT	TMP

#### Spill Prevention and Response (continued)

Industry Preparedness and Pipeline Operations (continued)

Transfer to Spill Prevention and Response to Reorganize and Consolidate Spill Prevention and Response Programs (continued)

expense of establishing and maintaining spill prevention, preparedness and response programs that reduce the risk of oil and hazardous substance spills.

The Response Fund is comprised of two accounts: the Response Account which can be accessed for emergencies without legislative appropriation, and the Prevention Account which is used to pay the operating expenses for the State's spill prevention, preparedness and response programs. The Response Fund is funded primarily by a \$.05 per barrel surcharge, with \$.01 going to Response Account and \$.04 going to the Prevention Account. Cost recovery and interest earnings also fund both accounts to a lesser degree.

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1002 Fed Rcpts (Fed)	-308.1
1004 Gen Fund (UGF)	-673.9
1007 I/A Rcpts (Other)	-429.0
1052 Oil/Haz Fd (DGF)	-3,504.0
1166 Vessel Com (DGF)	-421.9
41	

* Allocation Difference *		_	-5,336.9	-4,544.9	-134.9	-609.8	-47.3	0.0	0.0	0.0 -40	0	0
Prevention and Emergency Response Transfer to Spill Prevention and Response to	16Gov	Tr0ut	-4,713.5	-3,947.8	-116.7	-579.0	-50.0	-20.0	0.0	0.0 -35	0	0

Transfer to Spill Prevention and Response to Reorganize and Consolidate Spill Prevention and Response Programs

The Legislature established The Oil and Hazardous Substance Release Prevention and Response Fund in 1986 to provide a ready and reliable source of payment of the expenses incurred by the Department of Environmental

**Numbers and Language** Differences Agencies: DEC

**Agency: Department of Environmental Conservation** 

	Trans	Total	Persona1				Capital					
Column	Туре	Expenditure	Services	Travel	Services	Commodities	Outlay	<u>Grants</u>	Misc	PFT_	PPT _	TMP

#### Spill Prevention and Response (continued) Prevention and Emergency Response (continued)

Transfer to Spill Prevention and Response to Reorganize and Consolidate Spill Prevention and Response Programs (continued)

> Conservation's (DEC) in responding to a release or threatened release of oil or hazardous substances and the expense of establishing and maintaining spill prevention, preparedness and response programs that reduce the risk of oil and hazardous substance spills.

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-4.713.5

1052 Oil/Haz Fd (DGF) -4,713.5 \* Allocation Difference \*

**Response Fund Administration** 16Gov TrOut. -1.613.3 -815.3 -10.4 -781.6 -6.0 0.0 0.0 0.0 -16 0 Transfer to Spill Prevention and Response to Reorganize and Consolidate Spill Prevention

-116.7

-579.0

-50.0

-20.0

0.0

0.0

-3.947.8

and Response Programs

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**Numbers and Language** Differences Agencies: DEC

**Agency: Department of Environmental Conservation** 

	Trans	Total	Persona1				Capital					
Co1umn	<u>Type</u>	Expenditure	Services	Travel	Services	Commodities	Outlay	Grants	Misc	PFT	<u>PPT</u>	<u>TMP</u>

#### Spill Prevention and Response (continued) Response Fund Administration (continued)

Transfer to Spill Prevention and Response to Reorganize and Consolidate Spill Prevention and Response Programs (continued)

> The Response Fund is comprised of two accounts: the Response Account which can be accessed for emergencies without legislative appropriation, and the Prevention Account which is used to pay the operating expenses for the State's spill prevention, preparedness and response programs. The Response Fund is funded primarily by a \$.05 per barrel surcharge, with \$.01 going to Response Account and \$.04 going to the Prevention Account. Cost recovery and interest earnings also fund both accounts to a lesser degree.

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1002 Fed Rcpts (Fed) -205.7-1,407.6 1052 Oil/Haz Fd (DGF)

-781.6 -815.3 -10.4 -6.0 0.0 -16 \* Allocation Difference \* -1.613.30.0 0.0

### Spill Prevention and Response

16Gov 20,886.3 4.430.7 144.2 26.0 0.0 145 0 0 Transfer from Spill Prevention and Response TrIn 15.745.9 539.5 0.0 Components for the Reorganization and

Consolidation of Spill Prevention

The Legislature established The Oil and Hazardous Substance Release Prevention and Response Fund in 1986 to provide a ready and reliable source of payment of the expenses incurred by the Department of Environmental Conservation's (DEC) in responding to a release or threatened release of oil or hazardous substances and the expense of establishing and maintaining spill prevention, preparedness and response programs that reduce the risk of oil and hazardous substance spills.

The Response Fund is comprised of two accounts: the Response Account which can be accessed for

Numbers and Language Differences Agencies: DEC

**Agency: Department of Environmental Conservation** 

Column	Trans	Total Expenditure	Personal	Travol	Services Commodities	Capital Outlay	Cnanto	Misc	DET I	DDT	TMP
	Type	_Experior cure _	<u>Services</u>	<u>    Travel                                    </u>	<u> Services Commodities</u>	UULTAY	<u>Grants</u>	MISC	<u> </u>	<u> </u>	IMP

#### Spill Prevention and Response (continued) Spill Prevention and Response (continued)

Transfer from Spill Prevention and Response Components for the Reorganization and Consolidation of Spill Prevention (continued)

emergencies without legislative appropriation, and the Prevention Account which is used to pay the operating expenses for the State's spill prevention, preparedness and response programs. The Response Fund is funded primarily by a \$.05 per barrel surcharge, with \$.01 going to Response Account and \$.04 going to the Prevention Account. Cost recovery and interest earnings also fund both accounts to a lesser degree.

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 1002 Fed Rcpts (Fed)
 5,885.8

 1004 Gen Fund (UGF)
 673.9

 1007 I/A Rcpts (Other)
 522.2

 1052 Oil/Haz Fd (DGF)
 13,382.5

 1166 Vessel Com (DGF)
 421.9

Spill Prevention and Response Reductions due to Efficiencies from Reorganization and

16Gov

Dec

-520.0

-400.0

0.0

-120.0

0.0

0.0

0.0

-4

0.0

U

Consolidation of Programs

Continued decline in crude oil production has resulted in a continued decline of surcharge receipts to the Prevention Account of the Response Fund. Expenditures from the Prevention Account now exceed revenues. This shortfall has been anticipated for many years, and crude oil production is not projected to increase sufficiently in the near future to cover current operating costs.

Recognizing this revenue decline, DEC is taking measures to decrease spending from the Prevention Account. Spending reductions can only be accomplished by restructuring the Division of Spill Prevention and Response. That restructuring combines the Division's five components into one component, and it significantly redefines the State's approach to planning, preparing for and responding to spills. Greater synergy between planning and

Numbers and Language Differences Agencies: DEC

**Agency: Department of Environmental Conservation** 

	Column	Trans Type	Total Expenditure	Personal Services	<u>Travel</u>	Services	Commodities	Capital Outlay	Grants	Misc	PFT	PPT	<u>TMP</u>
Spill Prevention and Response (continued) Spill Prevention and Response (continued) Spill Prevention and Response Reductions due to Efficiencies from Reorganization and Consolidation of Programs (continued) response can reduce expenses and improve s Alaska's natural environmental. It creates prog four positions (one Analyst/Programmer, two B addition, several vacant positions were downg 1052 Oil/Haz Fd (DGF) -520.0	ıram efficienci Environmental	es that redu	ice overall costs i	by 520.0 and eli	minates								
* Allocation Difference *  * Appropriation Difference * *		_	20,366.3 -520.0	15,345.9 -400.0	539.5 0.0	4,310.7 -120.0	144.2 0.0	26.0 0.0	0.0 0.0	0.0 0.0	141 -4	0	0
Water Facility Construction Replace Federal Receipts with Clean Water Fund Administrative Fees	16Gov	FndChg	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0	0	0

The department requests a fund source change from federal authority to funds from the administrative fee account of the Alaska Clean Water Funds (ACWF).

In FY2015 the department began shifting away from the use of federal set-asides toward the use of administrative fee receipts to manage the department's municipal loan program. It accomplished this with a fund source change of \$800.0 (\$400.0 ACWF / \$400.0 ADWF) from federal funds. If approved, this FY2016 fund source change will fully support the Department's loan management program with these administrative fees. Federal agencies that established, funded, and govern the activities of this loan program have requested that States to move away from use of the capitalization grant set-asides and toward the use of administrative fees. Loans from the two funds currently under management now produce enough income from administrative fees to fully support loan management costs.

This is a status quo request that maintains the current level of service. No programmatic impact is anticipated.

Federal agencies have further requested that Alaska works to balance the existing imbalance between the Clean Water and Drinking Water administrative fee accounts. With this fund source change, the department intends to bring the administrative fee accounts into balance over the next five years. Federal agencies have confirmed that administrative fees received for loans from the Clean Water fund may be used to manage both water and wastewater loans. The department expects the administrative fee accounts to be sufficient to fully support the management of the loan program in perpetuity. A projection of future revenue and expense to/from the administrative fee accounts of the funds is available upon request.

Background: Municipal Water/Wastewater Loan Administrative Fees

Each drinking water and wastewater project loan issued by the Municipal Grant and Loan program is charged a 0.5% administrative fee. This adjustment is a change from federal authority to funds from those fee accounts (Alaska clean water administrative operating account (AS 46.03.034(a)(1)) in the Alaska clean water administrative fund (AS 46.03.034) and the Alaska drinking water administrative operating account (AS 46.03.038(a)(1)) in the Alaska drinking water administrative fund (AS 46.03.038).) This will allow the department to access those fees to cover expenses associated with managing the loans. Expenditures from the fee accounts will

Numbers and Language Differences Agencies: DEC

## **Agency: Department of Environmental Conservation**

Water (continued) Facility Construction (continued) Replace Federal Receipts with Clean Water Fund Administrative Fees (continued) be offset by reduced spending from federal maintain the department's capacity to admin department (a fixed fee of one-half of one pearnings on the Alaska clean water administrative income accounts and may be necessary to manage the Alaska clean water administrative fund and for such other purp 1002 Fed Rcpts (Fed) 700.0	Column Ty  If ACWF/ADWF capitalize  In inister the programs. More  percent of the total amount  istrative fund are deposite  be used to pay for the dester/drinking water fund a	oney received in paym unt of financial assista ted in the Alaska clear epartment's operationa and the Alaska clean w	nent of fees charg ance disbursed) a n water and drink al and administrat	ed by the nd ing water ive costs	Services _	Commodities	Capital Outlay	Grants_	Misc _	PFT	PPT	<u>TMP</u>
* Allocation Difference *  ** Appropriation Difference * *  ** Agency Difference * * *  * All Agencies Difference * * *		0.0 0.0 -767.0 -767.0	0.0 0.0 -288.0 -288.0	0.0 0.0 1.5 1.5	0.0 0.0 -113.0 -113.0	0.0 0.0 2.5 2.5	0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0	0.0 0.0 -370.0 -370.0	0 0 -3 -3	0 0 0 0	0 0 0 0

## Column Definitions

**16Adj Base (FY16 Adjusted Base)** - FY2015 Management Plan less one-time items, plus FY2016 adjustments for position counts, funding transfers, line item transfers, temporary increments (IncT) from prior years, and additions for statewide items (risk management and most salary and benefit increases). The Adjusted Base is the "first cut" of the FY2016 budget; it is the base to which the Governor's and the Legislature's increments, and fund changes are added.

**16Gov (FY16 Governor Request)** - Includes FY2016 Adjusted Base plus the Governor's operating budget bill requests for increases (increments), decreases (decrements), fund source changes, and language transactions.