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Committee Aide: Brodie Anderson 465-3789 30th Alaska State Legislature House Finance Budget Subcommittee Department of Labor FY19 Operating Budget

# HOUSE FINANCE DEPARTMENT OF LABOR FY2019 HOUSE FINANCE BUDGET SUBCOMMITTEE NARRATIVE REPORT February 21, 2018

## **SUBCOMMITTEE MEETINGS:**

The House Finance Budget Subcommittee for the Department of Labor and Workforce Development scheduled 4 meetings and held 3 meetings with the Department during the review of the FY19 budget request.

# **RECOMMENDATIONS:**

The Chair of the House Finance Budget Subcommittee for the Department of Labor submits a recommended operating budget for FY2019 to the House Finance Committee as follows:

| Total                                   | \$147,109.7       |
|---|-------------------|
| Federal Funds                           | <u>\$73,897.1</u> |
| Other Funds                             | \$17,002.1        |
| Designated General Funds (DGF)          | \$35,586.3        |
| Unrestricted General Funds (UGF)        | \$20,624.2        |
| Fund Source: (dollars are in thousands) |                   |

The Unrestricted General Fund (UGF) difference from the FY2015 Management Plan to the FY2019 House Subcommittee budget recommendation is a reduction of \$12,792.4, a 38.3% decrease. The Subcommittee recommendation reflects a total decrease in Unrestricted General Funds of \$367.8, a 1.8% reduction from the FY2018 Management Plan.

# **Positions:**

| Permanent Full-time | 691 |
|---------------------|-----|
|                     | 51  |
| Permanent Part-time | 51  |
| Temporary           | 12  |
| Total               | 754 |
|                     |     |

# **GOVERNOR'S AMENDMENTS:**

There were no Governor amendments for the Department of Labor and Workforce Development.

## **BUDGET AMENDMENTS:**

The Department of Labor and Workforce Development Budget House Finance Subcommittee did not have any amendments for the Department of Labor and Workforce Development Budget.

# **ATTACHED LEGISLATIVE FINANCE REPORTS:**

The House Finance Budget Subcommittee for the Department of Labor and Workforce Development adopts the attached reports:

- 1) Allocation Summary House Structure
- 2) Multi-Year Agency Allocation Summary Operating Budget

Respectfully submitted,

Wool Hoster

Representative Neal Foster, Chair House Finance Budget Subcommittee for the Department of Labor

# 2018 Legislature - Operating Budget Allocation Summary - House Structure

#### Numbers and Language

| Allocation                     | [1]<br>19GovAdj | [2]<br>HSub Rec | [2] - [1]<br>19GovAdj to HSub Rec |
|--------------------------------|-----------------|-----------------|-----------------------------------|
| Commissioner and Admin Svcs    |                 |                 |                                   |
| Commissioner's Office          | 1,002.3         | 1,002.3         | 0.0                               |
| Workforce Investment Board     | 476.0           | 476.0           | 0.0                               |
| Alaska Labor Relations Agency  | 538.6           | 538.6           | 0.0                               |
| Management Services            | 3,792.4         | 3,792.4         | 0.0                               |
| Leasing                        | 2,687.5         | 2,687.5         | 0.0                               |
| Data Processing                | 5,606.9         | 5,606.9         | 0.0                               |
| Labor Market Information       | 4,230.5         | 4,230.5         | 0.0                               |
| Appropriation Total            | 18,334.2        | 18,334.2        | 0.0                               |
| Workers' Compensation          |                 |                 |                                   |
| Workers' Compensation          | 5,671.0         | 5,671.0         | 0.0                               |
| Workers' Comp Appeals Comm     | 421.6           | 421.6           | 0.0                               |
| WC Benefits Guaranty Fund      | 774.9           | 774.9           | 0.0                               |
| Second Injury Fund             | 3,244.8         | 3,244.8         | 0.0                               |
| Fishermen's Fund               | 1,387.1         | 1,387.1         | 0.0                               |
| Appropriation Total            | 11,499.4        | 11,499.4        | 0.0                               |
| Labor Standards and Safety     |                 |                 |                                   |
| Wage and Hour Administration   | 2,371.1         | 2,371.1         | 0.0                               |
| Mechanical Inspection          | 2,847.6         | 2,847.6         | 0.0                               |
| Occupational Safety and Health | 5,417.9         | 5,417.9         | 0.0                               |
| Alaska Safety Advisory Council | 160.8           | 160.8           | 0.0                               |
| Appropriation Total            | 10,797.4        | 10,797.4        | 0.0                               |
| Employment & Training Services |                 |                 |                                   |
| DETS Administration            | 1,126.8         | 1,126.8         | 0.0                               |
| Workforce Services             | 17,211.3        | 17,211.3        | 0.0                               |
| Workforce Development          | 26,106.5        | 26,106.5        | 0.0                               |
| Unemployment Insurance         | 23,070.9        | 23,070.9        | 0.0                               |

# 2018 Legislature - Operating Budget Allocation Summary - House Structure

#### Numbers and Language

| Allocation                                 | [1]<br>19GovAdj | [2]<br>HSub Rec | [2] - [1]<br>19GovAdj to HSub Rec |  |  |  |
|--|-----------------|-----------------|-----------------------------------|--|--|--|
| Employment & Training Services (continued) |                 |                 |                                   |  |  |  |
| Appropriation Total                        | 67,515.5        | 67,515.5        | 0.0                               |  |  |  |
| Vocational Rehabilitation                  |                 |                 |                                   |  |  |  |
| Voc Rehab Administration                   | 1,216.0         | 1,216.0         | 0.0                               |  |  |  |
| Client Services                            | 16,671.3        | 16,671.3        | 0.0                               |  |  |  |
| Disability Determination                   | 5,012.3         | 5,012.3         | 0.0                               |  |  |  |
| Special Projects                           | 1,473.3         | 1,473.3         | 0.0                               |  |  |  |
| Appropriation Total                        | 24,372.9        | 24,372.9        | 0.0                               |  |  |  |
| AVTEC                                      |                 |                 |                                   |  |  |  |
| Alaska Vocational Tech Center              | 12,728.8        | 12,728.8        | 0.0                               |  |  |  |
| AVTEC Facilities Maintenance               | 1,861.5         | 1,861.5         | 0.0                               |  |  |  |
| Appropriation Total                        | 14,590.3        | 14,590.3        | 0.0                               |  |  |  |
| Agency Total                               | 147,109.7       | 147,109.7       | 0.0                               |  |  |  |
| Funding Summary                            |                 |                 |                                   |  |  |  |
| Unrestricted General (UGF)                 | 20,624.2        | 20,624.2        | 0.0                               |  |  |  |
| Designated General (DGF)                   | 35,586.3        | 35,586.3        | 0.0                               |  |  |  |
| Other State Funds (Other)                  | 17,002.1        | 17,002.1        | 0.0                               |  |  |  |
| Federal Receipts (Fed)                     | 73,897.1        | 73,897.1        | 0.0                               |  |  |  |
|  |                 |                 |                                   |  |  |  |

# Multi-year Allocation Summary - Operating Budget - FY 2019 House Structure

## Numbers and Language

| Allocation                  | ID=><br>Session=><br>Column=> | [1]<br>2015<br>15MgtPln | [2]<br>2018<br>18MgtPln | [3]<br>2018<br>19GovAdj | [4]<br>2018<br>HSub Rec | [4] - [1]<br>2015 2018<br>15MgtPln to HSub Rec |          | 8 2018 2018 |         | [4] - [3]<br>2018 2018<br>19GovAdj to HSub Rec |  |
|-----------------------------|-------------------------------|-------------------------|-------------------------|-------------------------|-------------------------|--|----------|-------------|---------|--|--|
| Commissioner and Admin Svcs | 5                             |                         |                         |                         |                         |  |          |             |         |  |  |
| Commissioner's Office       |                               | 1,463.4                 | 1,002.3                 | 1,002.3                 | 1,002.3                 | -461.1   | -31.5 %  | 0.0         |         | 0.0  |  |
| Workforce Investment Boar   | d                             | 675.9                   | 557.8                   | 476.0                   | 476.0                   | -199.9   | -29.6 %  | -81.8       | -14.7 % | 0.0  |  |
| Alaska Labor Relations Age  | ency                          | 596.5                   | 538.6                   | 538.6                   | 538.6                   | -57.9  | -9.7 %   | 0.0         |         | 0.0  |  |
| Management Services         |                               | 3,798.6                 | 3,965.7                 | 3,792.4                 | 3,792.4                 | -6.2   | -0.2 %   | -173.3      | -4.4 %  | 0.0  |  |
| Human Resources             |                               | 277.9                   | 0.0                     | 0.0                     | 0.0                     | -277.9   | -100.0 % | 0.0         |         | 0.0  |  |
| Leasing                     |                               | 3,892.8                 | 2,828.9                 | 2,687.5                 | 2,687.5                 | -1,205.3                                       | -31.0 %  | -141.4      | -5.0 %  | 0.0  |  |
| Data Processing             |                               | 7,958.2                 | 6,696.7                 | 5,606.9                 | 5,606.9                 | -2,351.3                                       | -29.5 %  | -1,089.8    | -16.3 % | 0.0  |  |
| Labor Market Information    |                               | 4,823.0                 | 4,519.3                 | 4,230.5                 | 4,230.5                 | -592.5   | -12.3 %  | -288.8      | -6.4 %  | 0.0  |  |
| Appropriation Total         |                               | 23,486.3                | 20,109.3                | 18,334.2                | 18,334.2                | -5,152.1                                       | -21.9 %  | -1,775.1    | -8.8 %  | 0.0  |  |
| Workers' Compensation       |                               |                         |                         |                         |                         |  |          |             |         |  |  |
| Workers' Compensation       |                               | 5,741.1                 | 5,653.0                 | 5,671.0                 | 5,671.0                 | -70.1  | -1.2 %   | 18.0        | 0.3 %   | 0.0  |  |
| Workers' Comp Appeals Co    | omm                           | 584.6                   | 443.3                   | 421.6                   | 421.6                   | -163.0   | -27.9 %  | -21.7       | -4.9 %  | 0.0  |  |
| WC Benefits Guaranty Fund   | d                             | 772.6                   | 774.4                   | 774.9                   | 774.9                   | 2.3  | 0.3 %    | 0.5         | 0.1 %   | 0.0  |  |
| Second Injury Fund          |                               | 4,008.1                 | 3,414.9                 | 3,244.8                 | 3,244.8                 | -763.3   | -19.0 %  | -170.1      | -5.0 %  | 0.0  |  |
| Fishermen's Fund            |                               | 1,652.3                 | 1,458.9                 | 1,387.1                 | 1,387.1                 | -265.2   | -16.1 %  | -71.8       | -4.9 %  | 0.0  |  |
| Appropriation Total         |                               | 12,758.7                | 11,744.5                | 11,499.4                | 11,499.4                | -1,259.3                                       | -9.9 %   | -245.1      | -2.1 %  | 0.0  |  |
| Labor Standards and Safety  |                               |                         |                         |                         |                         |  |          |             |         |  |  |
| Wage and Hour Administrat   | tion                          | 2,512.3                 | 2,393.8                 | 2,371.1                 | 2,371.1                 | -141.2   | -5.6 %   | -22.7       | -0.9 %  | 0.0  |  |
| Mechanical Inspection       |                               | 2,952.8                 | 2,992.5                 | 2,847.6                 | 2,847.6                 | -105.2   | -3.6 %   | -144.9      | -4.8 %  | 0.0  |  |
| Occupational Safety and He  | ealth                         | 5,911.9                 | 5,760.9                 | 5,417.9                 | 5,417.9                 | -494.0   | -8.4 %   | -343.0      | -6.0 %  | 0.0  |  |
| Alaska Safety Advisory Cou  | ıncil                         | 125.8                   | 160.8                   | 160.8                   | 160.8                   | 35.0   | 27.8 %   | 0.0         |         | 0.0  |  |
| Appropriation Total         |                               | 11,502.8                | 11,308.0                | 10,797.4                | 10,797.4                | -705.4   | -6.1 %   | -510.6      | -4.5 %  | 0.0  |  |
| Employment Security         |                               |                         |                         |                         |                         |  |          |             |         |  |  |
| Adult Basic Education       |                               | 3,412.2                 | 0.0                     | 0.0                     | 0.0                     | -3,412.2                                       | -100.0 % | 0.0         |         | 0.0  |  |
| Appropriation Total         |                               | 3,412.2                 | 0.0                     | 0.0                     | 0.0                     | -3,412.2                                       | -100.0 % | 0.0         |         | 0.0  |  |

# Multi-year Allocation Summary - Operating Budget - FY 2019 House Structure

## Numbers and Language

| Allocation                    | ID=><br>Session=><br>Column=> | [1]<br>2015<br>15MgtPln | [2]<br>2018<br>18MgtP1n | [3]<br>2018<br>19GovAdj | [4]<br>2018<br><u>HSub Rec</u> | 2015<br>15MgtPln to | [4] - [1]<br>2018<br><u>HSub Rec</u> | <br>2018<br>18MgtPln to | [4] - [2]<br>2018<br><u>HSub Rec</u> | [4] - [3]<br>2018 2018<br><u>19GovAdj to HSub Rec</u> |
|-------------------------------|-------------------------------|-------------------------|-------------------------|-------------------------|--------------------------------|---------------------|--------------------------------------|-------------------------|--------------------------------------|---|
| Business Partnerships         |                               |                         |                         |                         |                                |                     |                                      |                         |                                      |   |
| <b>Business Services</b>      |                               | 28,470.6                | 0.0                     | 0.0                     | 0.0                            | -28,470.6           | -100.0 %                             | 0.0                     |                                      | 0.0   |
| AK Technical Center (Kotze    | ebue)                         | 1,645.4                 | 0.0                     | 0.0                     | 0.0                            | -1,645.4            | -100.0 %                             | 0.0                     |                                      | 0.0   |
| SW AK Voc Educ Ctr Ops        | Grant                         | 543.5                   | 0.0                     | 0.0                     | 0.0                            | -543.5              | -100.0 %                             | 0.0                     |                                      | 0.0   |
| Yuut Operations Grant         |                               | 1,045.4                 | 0.0                     | 0.0                     | 0.0                            | -1,045.4            | -100.0 %                             | 0.0                     |                                      | 0.0   |
| Northwest Alaska Center       |                               | 748.5                   | 0.0                     | 0.0                     | 0.0                            | -748.5              | -100.0 %                             | 0.0                     |                                      | 0.0   |
| Partners for Progress In De   | elta                          | 348.5                   | 0.0                     | 0.0                     | 0.0                            | -348.5              | -100.0 %                             | 0.0                     |                                      | 0.0   |
| Amundsen Educational Cer      | nter                          | 232.3                   | 0.0                     | 0.0                     | 0.0                            | -232.3              | -100.0 %                             | 0.0                     |                                      | 0.0   |
| Construction Academy Trai     | ning                          | 3,400.0                 | 0.0                     | 0.0                     | 0.0                            | -3,400.0            | -100.0 %                             | 0.0                     |                                      | 0.0   |
| Rural Apprenticeship Outre    | ach                           | 150.0                   | 0.0                     | 0.0                     | 0.0                            | -150.0              | -100.0 %                             | 0.0                     |                                      | 0.0   |
| Appropriation Total           |                               | 36,584.2                | 0.0                     | 0.0                     | 0.0                            | -36,584.2           | -100.0 %                             | 0.0                     |                                      | 0.0   |
| Employment & Training Service | es                            |                         |                         |                         |                                |                     |                                      |                         |                                      |   |
| DETS Administration           |                               | 0.0                     | 1,369.7                 | 1,126.8                 | 1,126.8                        | 1,126.8             | >999 %                               | -242.9                  | -17.7 %                              | 0.0   |
| Workforce Services            |                               | 26,415.6                | 18,076.9                | 17,211.3                | 17,211.3                       | -9,204.3            | -34.8 %                              | -865.6                  | -4.8 %                               | 0.0   |
| Workforce Development         |                               | 0.0                     | 31,288.5                | 26,106.5                | 26,106.5                       | 26,106.5            | >999 %                               | -5,182.0                | -16.6 %                              | 0.0   |
| Unemployment Insurance        |                               | 28,351.8                | 28,463.6                | 23,070.9                | 23,070.9                       | -5,280.9            | -18.6 %                              | -5,392.7                | -18.9 %                              | 0.0   |
| Appropriation Total           |                               | 54,767.4                | 79,198.7                | 67,515.5                | 67,515.5                       | 12,748.1            | 23.3 %                               | -11,683.2               | -14.8 %                              | 0.0   |
| Vocational Rehabilitation     |                               |                         |                         |                         |                                |                     |                                      |                         |                                      |   |
| Voc Rehab Administration      |                               | 1,274.1                 | 1,277.9                 | 1,216.0                 | 1,216.0                        | -58.1               | -4.6 %                               | -61.9                   | -4.8 %                               | 0.0   |
| Client Services               |                               | 17,356.4                | 16,791.8                | 16,671.3                | 16,671.3                       | -685.1              | -3.9 %                               | -120.5                  | -0.7 %                               | 0.0   |
| Independent Living Rehab      |                               | 1,811.2                 | 0.0                     | 0.0                     | 0.0                            | -1,811.2            | -100.0 %                             | 0.0                     |                                      | 0.0   |
| Disability Determination      |                               | 5,209.0                 | 5,264.4                 | 5,012.3                 | 5,012.3                        | -196.7              | -3.8 %                               | -252.1                  | -4.8 %                               | 0.0   |
| Special Projects              |                               | 1,338.1                 | 1,541.9                 | 1,473.3                 | 1,473.3                        | 135.2               | 10.1 %                               | -68.6                   | -4.4 %                               | 0.0   |
| Appropriation Total           |                               | 26,988.8                | 24,876.0                | 24,372.9                | 24,372.9                       | -2,615.9            | -9.7 %                               | -503.1                  | -2.0 %                               | 0.0   |
| AVTEC                         |                               |                         |                         |                         |                                |                     |                                      |                         |                                      |   |
| Alaska Vocational Tech Ce     | nter                          | 13,947.2                | 12,934.4                | 12,728.8                | 12,728.8                       | -1,218.4            | -8.7 %                               | -205.6                  | -1.6 %                               | 0.0   |
| AVTEC Facilities Maintena     | nce                           | 1,859.1                 | 1,861.5                 | 1,861.5                 | 1,861.5                        | 2.4                 | 0.1 %                                | 0.0                     |                                      | 0.0   |
| Appropriation Total           |                               | 15,806.3                | 14,795.9                | 14,590.3                | 14,590.3                       | -1,216.0            | -7.7 %                               | -205.6                  | -1.4 %                               | 0.0   |

# Multi-year Allocation Summary - Operating Budget - FY 2019 House Structure

## Numbers and Language

| Allocation                | ID=><br>Session=><br>Column=> | [1]<br>2015<br>15MgtP1n | [2]<br>2018<br>18MgtP1n | [3]<br>2018<br>19GovAdj | [4]<br>2018<br>HSub Rec | <br>2015<br>15MgtPln to | [4] - [1]<br>2018<br>HSub Rec | [<br>2018<br>18MgtPln to | [4] - [2]<br>2018<br>HSub Rec | [4] - [3]<br>2018 2018<br>19GovAdj to HSub Rec |
|---------------------------|-------------------------------|-------------------------|-------------------------|-------------------------|-------------------------|-------------------------|-------------------------------|--------------------------|-------------------------------|--|
| Agency Unallocated Approp |                               |                         |                         |                         |                         |                         |                               |                          |                               |  |
| Agency Unallocated Appro  | р                             | 0.0                     | 0.0                     | 0.0                     | 0.0                     | 0.0                     |                               | 0.0                      |                               | 0.0  |
| Appropriation Total       |                               | 0.0                     | 0.0                     | 0.0                     | 0.0                     | 0.0                     |                               | 0.0                      |                               | 0.0  |
| Agency Total              |                               | 185,306.7               | 162,032.4               | 147,109.7               | 147,109.7               | -38,197.0               | -20.6 %                       | -14,922.7                | -9.2 %                        | 0.0  |
| Funding Summary           |                               |                         |                         |                         |                         |                         |                               |                          |                               |  |
| Unrestricted General (UGF | =)                            | 33,448.0                | 20,992.0                | 20,624.2                | 20,624.2                | -12,823.8               | -38.3 %                       | -367.8                   | -1.8 %                        | 0.0  |
| Designated General (DGF   | )                             | 34,847.5                | 36,292.4                | 35,586.3                | 35,586.3                | 738.8                   | 2.1 %                         | -706.1                   | -1.9 %                        | 0.0  |
| Other State Funds (Other) |                               | 21,773.6                | 20,410.1                | 17,002.1                | 17,002.1                | -4,771.5                | -21.9 %                       | -3,408.0                 | -16.7 %                       | 0.0  |
| Federal Receipts (Fed)    |                               | 95,237.6                | 84,337.9                | 73,897.1                | 73,897.1                | -21,340.5               | -22.4 %                       | -10,440.8                | -12.4 %                       | 0.0  |

# **Column Definitions**

15MgtPln (FY15 Management Plan) - Authorized level of expenditures at the beginning of FY15 plus position adjustments and transfers (made at an agency's discretion) within appropriations.
18MgtPln (FY18 Management Plan) - Authorized level of expenditures at the beginning of FY18 plus position adjustments and transfers (made at an agency's discretion) within appropriations.
19GovAdj (FY19 Governor w/LFD Adjust) - FY19 Governor's Request with LFD Adjustments for proposed legislation and budget actions that require a supermajority vote.
HSub Rec (House Subcom Recommend) - House Finance Subcommittee Recommendations to the House Finance Committee.